

**Bellows Air Force Station
Section 106 Programmatic Agreement
Thursday, 4 August 2022, 10:00 AM–12:00 PM HST
Teams Teleconference**

Meeting Participants:

Name	Title
Department of the Air Force (DAF)	
Arleen Garcia-Herbst	Bureau of Land Management (formerly the Environmental Program Manager, 18 FSS DET 2/ENV, Bellows Air Force Station)
Savannah Pollard	Tanks & Air Program Manager, 718 CES/CEIE, Kadena Air Base, Japan
Shawn Williams	Installation Manager, 718 CES/CEIE, Kadena Air Base, Japan
Craig Gorsuch	Colorado State University Cooperator, Center for the Environmental Management of Military Lands (CEMML), Conservation Program, Contractor, 18 FSS DET 2/ENV
Advisory Council on Historic Preservation (ACHP)	
Katharine Kerr	Office of Federal Agency Programs, Program Analyst
Hawaii State Historic Preservation Department (SHPD)	
Susan Lebo	Archaeology Branch Chief
Stephanie Hacker	Archaeologist IV
Historic Hawaii Foundation (HHF)	
Kiersten Faulkner	Executive Director
Contracting Support – Argonne National Laboratory (Argonne)	
Jennifer Abplanalp	Cultural Resource Specialist
Lisa Adkins	Argonne Associate

Contact information for those in attendance, as well as those that were invited but could not attend, is included at the end of these meeting notes.

Agenda:

- Consultation meeting to discuss Stipulations I-III of the Bellows Air Force Station (AFS) Section 106 programmatic agreement (PA).

Meeting Notes:

- Ms. Savannah Pollard opened the meeting by introducing herself and welcoming everyone.
- Mrs. Arleen Garcia-Herbst introduced herself and thanked everyone for coming and indicated that the purpose of this meeting was to review the Whereas clauses and Stipulations I-III of the PA and give the consulting parties a chance to offer any verbal comments.
- Mrs. Garcia-Herbst stated that Whereas clauses contain facts about BAFS and then asked if there were any comments regarding the Whereas clauses.
 - SHPD, ACHP and HFF indicated that they have not had time to provide comments, but comments are forthcoming.
 - Ms. Kerr is concerned that consulting parties have not had a chance to talk about what they would like to see in the PA or what type of program alternative is appropriate for their needs. She would like an opportunity to share with BAFS what the ACHP would like to see in a program PA and the ways that ACHP can be of assistance in developing a document that meets the needs of all consulting parties.
 - Ms. Kerr suggested that Whereas clauses should contain known information. Stipulations are meant for future actions and should be proactive in terms of the action to be completed, who is completing the action, and the time frame in which it will be completed. Upon a quick review, Ms. Kerr saw some language in the first stipulations that may be more appropriate in a Whereas clause.
 - Mrs. Garcia-Herbst suggested setting up a separate follow-up meeting with the ACHP, Argonne, and BAFS to discuss the ACHP's concerns.
 - Ms. Kerr said she would prefer to have the conversation with all of the consulting parties.
 - Ms. Kerr will provide her comments to all consulting parties.
 - Mrs. Garcia-Herbst stated that she thinks that the PA is written in a way that takes into consideration the needs of all parties and acknowledged that there is always room for improvement. She welcomes any additional input.
 - Ms. Pollard will set up a meeting with all parties to discuss ACHP expectations for the PA.
 - Ms. Kiersten Faulkner asked the following questions:
 - What is the intent of this agreement?
 - What is the level of involvement of Native Hawaiian Organizations (NHOs) to date?
 - Has BAFS received any feedback from the NHOs that they could share?
 - Ms. Garcia-Herbst stated that the only substantive comment was from Mr. Dennis Keiki Kanahale (Bumpy), who is interested in seeing some reconciliation language related to Public Law 103-150 (also known as the Apology Resolution) in the PA. To this effect, Argonne put together a Whereas clause acknowledging the Apology Resolution. The clause is undergoing legal review and may be modified before its insertion into the PA.
 - Ms. Garcia-Herbst noted that there will be other opportunities for NHOs to provide comments to the PA other than during the review period and consultation. BAFS plans

to notify the NHOs at the Restoration Advisory Board meeting, the Neighborhood Board meeting, and the NAGPRA working group meeting. The Commander attends the Neighborhood Board meetings regularly and can offer information regarding issues of concern to NHOs and residents from a high-level perspective in the future. BAFS also plans to post the pre-final PA on the BAFS website. BAFS will share all comments with all consulting parties.

- Ms. Kerr asked about the relationship and chain-of-command between 18 FSS DET 2/ENV at BAFS and 718 CES/CEIE at Kadena Air Base (AB), Japan.
- Mr. Shawn Williams, the Installation Manager at Kadena AB explained that their situation is unique, as it is the only instance in the DAF where an overseas installation has responsibility of a U.S. based installation.
 - The 18th Wing is stationed at Kadena AB.
 - The 18th Wing Commander oversees the 18th Mission Support Group (MSG) and the 18th Civil Engineer Group (CEG).
 - The 718th Civil Engineer Squadron (CES) falls under the 18th CEG. This squadron is responsible for all environmental and facility programs within the 18th Wing. This group is responsible for programming all funding for environmental compliance.
 - The 18th Force Support Squadron (FSS) falls under the 18th MSG.
 - Detachment 2 (DET 2) is within the 18th FSS and is stationed at BAFS.
 - DET 2 has its own Commander, who is responsible for managing BAFS.
 - Kadena AB owns the real property on BAFS and is responsible for the mission on BAFS. However, BAFS and Kadena AB are geographically separated from each other. The BAFS Commander and BAFS staff manage the day-to-day activities at BAFS and the relationships with communities in Hawaii.
 - There is an MOU between the 718 CES and 18 FSS which states that 718 CES/CEIE manages tactical oversight and the hiring program for 18 FSS DET 2/ ENV, including programming of funds for environmental compliance at BAFS.
 - BAFS does not fall under Pacific Air Forces (PACAF) leadership because PACAF has no recreation component as part of their mission. Kadena AB does. So, since BAFS is a recreation station, they are under Kadena AB.
 - An 18th Wing organizational chart is attached.
 - Ms. Lebo asked what Cultural Resources Management (CRM) positions at BAFS or Kadena AB are filled by Secretary of the Interior (SOI)-qualified personnel (archaeologists or architectural historians).
 - Ms. Garcia-Herbst stated that when she was employed at BAFS, she was the Environmental Program Manager, and, since she is an SOI-qualified archaeologist, she handled archaeological compliance. 718 CES/CEIE is in the process of hiring a cooperator who is an SOI-qualified archaeologist who will be

- shared between BAFS and Ka‘ena Point. There is no architectural historian on staff.
- Mr. Williams indicated that the CRM at Kadena AB specializes in Japanese cultural resources management. The Kadena AB CRM is a Japanese national and is responsible for working with the Japanese Board of Education, which is similar to consulting parties in the U.S. In the past, 718 CES and 18 FSS DET 2 have reached out to Air Force Installation and Mission Support Control (AFIMSC) at Joint Base Pearl Harbor-Hickam (JBPHH) for reachback support. 718 CES has been unsuccessful in justifying a full-time CRM or architectural historian at BAFS. However, they have been successful at hiring a cooperator through the MOU. The intent is to have the cooperator work at BAFS three to five days a week, and to work at Ka‘ena Point the days they are not at BAFS. The position will hopefully be filled by September. The AFIMSC CRM position remains vacant. In the meantime, 18 FSS DET 2 will use Argonne and other support as needed.
 - Ms. Kerr noted that the ACHP will reference the chain-of-command in their written comments, as it relates to responsibilities of fulfilling the processes outlined in the draft PA. She is concerned that overseas Command may complicate routine communications.
- Ms. Lebo asked who is going to fulfill the responsibilities related to architectural resources that are listed in the PA.
 - Mrs. Garcia-Herbst indicated that Argonne would provide the architectural historian support. Argonne has already done some historic resource evaluation on BAFS. The plan is to have them implement a lot of the recommendations from the data gap analysis.
 - Ms. Lebo asked if anyone at Argonne has experience working in Hawaii.
 - Ms. Abplanalp indicated that Argonne staff has experience conducting historic building evaluations at various military installations on a few Hawaiian islands. Argonne staff also has pacific rim archaeological field experience. Argonne has also worked with BAFS for a few years now, helping them to clean-up their document inventory and artifact collections.
 - Ms. Faulkner suggested that 18 FSS DET 2 consider partnering with the Navy at JBPHH for architectural historian support.
 - Mr. Williams indicated that there have been discussions between 718 CES and Naval Facilities Engineering Systems Command (NAVFAC), but NAVFAC does not seem keen to the idea.
 - Ms. Kerr stated that it will be hard to get consulting parties to support a program PA that struggles to have full-time qualified staff. Because there is no full-time qualified staff employed by the DAF, ACHP may make suggestions for the PA that may not necessarily be what is currently envisioned. The point of having a program PA is that the program has the staff that enables the installation to fulfill its responsibilities. The point of the PA is that staff will have to follow the process in the agreement and not the regulatory process. If the installation does not have the staff to meet the substantive

parts of the PA, (identification, assessment, and resolution of impacts on historic properties), then those alternative procedures cannot be in the PA.

- Ms. Kerr noted that ACHP is required to notify the head of the agency, when the ACHP enters into consultation with an agency. The ACHP will be notifying the Secretary of the Air Force. Ms. Kerr asked who the 18 FSS DET 2 Commander is so that she can copy the Commander on any correspondence.
- Ms. Garcia-Herbst stated that the Commander is Major Amanda Pelkowski and Ms. Pollard will send Ms. Kerr Major Pelkowski's contact information.
- Ms. Lebo noted that SHPD agrees with ACHP's assessment of the situation. Exemption-based agreements for routine maintenance may not work if there is not full-time, qualified, on site staff.
- Ms. Garcia-Herbst thanked everyone for their comments and support.

Contact List

Department of the Air Force

Name	Title	Phone	Email
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